PUBLIC CONTRACTS REVIEW BOARD

Case 1137 – CFT: 020-6144/2017 – Tender for the Supply of Catheterisation Packs

The publication date of the call for tenders was the 24^{th} February 2017 whilst the closing date of the call for tenders was the 8^{th} March 2017. The estimated value of the tender (exclusive of VAT) was $\in 32,483.60$.

There were eleven (11) bidders on this tender.

Drugsales Ltd filed an appeal on 23rd January 2018 against the Contracting Authority's decision that their tender had been rejected as it was considered that their product did not meet the technical specifications. A deposit of €400 was paid.

On 22nd February 2018 the Public Contracts Review Board composed of Dr Anthony Cassar as Chairman, Mr Lawrence Ancilleri and Mr Richard A Matrenza as members convened a public hearing to discuss the objections.

The attendance for this public hearing was as follows:

Appellant – Drugsales Ltd

Dr Andrea Gera de Petri

Representative

Contracting Authority – Central Procurement and Supplies Unit - Health

Dr Stefan Zrinzo Azzopardi Mr Juan Zarb-Cousin Mr Mark Zammit Ms Rita Zammit Legal Representative Secretary Evaluation Board Representative Procurement Manager CPSU After a brief introduction Dr Anthony Cassar, Chairman of the Public Contracts Review Board, invited the parties to make their submissions.

Dr Andrea Gera de Petri, representative of Drugsales Ltd, said that the reason for this appeal was that in compressing the tender documents when transmitting them electronically some words had come out garbled as a result of which 'Forceps measuring 128 cm' had come out as ' orceps measuring 12 cm'. This was an obvious error as forceps measuring 12 cm were a toy and not a medical instrument. In support of his claim he referred the Board to the documents filed with the tender wherein it was clear that several words had come out garbled. His Company were not aware of this until the receipt of the letter of disqualification from the Contracting Authority.

Dr Stefan Zrinzo Azzopardi said that he did not oppose the Appellants' objection.

The Chairman thanked both parties for their submission and declared the hearing closed.

This Board,

Having noted this Objection filed by Drugsales Limited (herein after referred to as the Appellant), on 23 January 2018, referring to the contentions made by the same Appellant with regards to the award of Tender of Reference CFT 020-6144/2017 listed as Case No 1137 in the records of the Public Contracts Review Board, awarded by the Central Procurement and Supplies Unit, (herein after referred to as the Contracting Authority),

Appearing for the Appellant: Dr Andrea Gera de Petri

Appearing for the Contracting Authority: Dr Stefan Zrinzo Azzopardi

Whereby the Appellants contend that:

a) The cause for the Contracting Authority, to reject their offer was simply due to the fact that the information transmitted regarding the dimensions of the forceps, was received by the latter in a garbled form that distorted the exact dimensions of the medical instrument being offered. In this regard, the information received was obviously corrupted through no fault of the Appellants.

This Board also considered the Contracting Authority's "*Letter of Reply*" dated 2 February 2018 and its verbal submissions during the Public Hearing held on 22 February 2018, in that:

a) The Central Procurement and Supplies Unit maintains that the Evaluation Board could only adjudicate on the information so submitted by the Appellants. Due to the fact that the Contracting Authority, at this stage, could not request clarifications or rectifications, the Evaluation Board had no other option but to deem the Appellants' offer as being technically non-compliant. This Board, after having examined the relevant documentation pertaining to this Appeal and heard the submissions made by the parties concerned, opines that the issue refers directly to the information so submitted by Drugsales Limited through the Electronic Public Procurement System.

It has been credibly established that the Central Procurement and Supplies Unit did receive the information with regards to the dimensions of forceps but in a garbled form which obviously did not make sense and in fact, distorted completely the technical compliance issue of the Appellants' offer.

At the same instance, this Board acknowledges the fact that the Contracting Authority could not at this evaluation stage; ask for clarifications or rectifications, so that their decision to discard the Appellants offer was appropriate. However, after examining the garbled information so received by the Contracting Authority, it was obviously and vividly evident that there was a genuine error which was not due to any omission of the technical details, on the part of the Appellants. In applying the principle of proportionality, this Board:

- i) Upholds the contentions made by Drugsales Limited;
- ii) Recommends that the deposit paid by the same Appellants is to be fully refunded;
- iii) Revokes the Central Procurement and Supplies Unit's decision in awarding the Tender;
- iv) Recommends that the offer submitted by Drugsales Limited is to be reintegrated in the evaluation process, taking into consideration the correct and factual dimensions of the forceps as per technical specifications duly submitted which under item of reference RM 14-010 shows *"Forceps Griprite Blue 128mm"*

Dr Anthony J Cassar Chairman Mr Lawrence Ancilleri Member Mr Richard A Matrenza Member

1st March 2018